

Message Text

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ORIGIN IO-13

INFO OCT-01 CIAE-00 CU-04 INR-09 NSAE-00 RSC-01 USIA-12

EUR-25 ADP-00 AF-10 ARA-11 EA-11 NEA-10 NSC-10 SS-14

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EUR: DGOOTT

ARA/ USOAS: AMBASSADOR JOVA

ARA/ USOAS: GMONSMA

ARA/ USOAS: NKOCKLER

EA/ RA: LMCNUTT

EA/ RA: RMOORE

JCSCE TASK FORCE: EUR/ RPM: ESTREATOR

CSCE TASK FORCE: NSC: WHYLAND

INR: EWILLENZ

AF/ RA: PWALKER

S/ S: MR. BARNES

EUR/ SOV: RCHRISTIANSEN

IO: RDMOREY

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TO ALL EUROPEAN DIPLOMATIC POSTS

ALL AMERICAN REPUBLIC DIPLOMATIC POSTS

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY CANBERRA

AMEMBASSY WELLINGTON

USCINCSO

INFO ALL EAST ASIAN AND PACIFIC DIPLOMATIC POSTS

ALL NEAR EASTERN AND SOUTH ASIAN DIPLOMATIC POSTS

ALL AFRICAN DIPLOMATIC POSTS

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USMISSION USUN NEW YORK

AMEMBASSY SUVA BY POUCH
XMT AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY CANBERRA
AMEMBASSY WELLINGTON

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NESCO

KUWAIT ALSO PASS ABU DHABI AND MUSCAT
BEIRUT ALSO PASS BAGHDAD
DAKAR ALSO PASS BATHURST

E. O. 11652: N/A

TAGS: PFOR, XG, XE, XL, XM, US, UNESCO

SUBJECT: US MEMBERSHIP IN UNESCO REGIONAL GROUPS

1. SUMMARY. SINCE 1964, ONLY US AND FOUR OTHER UNESCO MEMBERS HAVE NOT BEEN ASSIGNED TO AT LEAST ONE OF UNESCO'S FIVE REGIONAL ACTIVITIES GROUPS FOR PURPOSES OF PROGRAM EXECUTION. DEPT HAS NOW DECIDED TO MAKE VIGOROUS EFFORT, IN CONJUNCTION WITH APRIL MEETING OF UNESCO EXECUTIVE BOARD (EXBD), TO JOIN EUROPEAN GROUP AND ALSO TO SEEK TO JOIN LATIN AMERICAN/ CARIBBEAN GROUP AS WELL. END SUMMARY.

2. AGAINST BACKGROUND OF EXPANDING UNESCO REGIONAL ACTIVITIES, APRIL 25- MAY 11 MEETING OF UNESCO EXBD WILL AGAIN ADDRESS QUESTION OF PARTICIPATION IN REGIONAL GROUPS (AFRICA, ARAB STATES, ASIA, EUROPE AND LATIN AMERICA AND CARIBBEAN) FOR PURPOSES OF PROGRAM EXECUTION. UNESCO GENERAL CONFERENCE OF 1964 ASSIGNED ALL MEMBERS TO ONE REGIONAL GROUP WITH EXCEPTION OF FIVE ARAB STATES WHICH WERE INCLUDED IN TWO GROUPS, "ARAB STATES" AND "AFRICA", AND OF FIVE OTHER MEMBERS (US, CANADA, ISRAEL, AUSTRALIA AND NEW ZEALAND) WHICH WERE NOT ASSIGNED TO ANY GROUP. AT THAT TIME, OUR DELEGATION NOTED OMISSION OF US AND RESERVED RIGHT TO RETURN TO QUESTION AT LATER DATE.

3. IN FALL OF 1966, US MADE SUBSTANTIAL BUT UNSUCCESSFUL LIMITED OFFICIAL USE

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EFFORT TO ENLIST LATIN AMERICAN SUPPORT FOR INCLUSION OF US IN THAT GROUP, BUT ONLY NICARAGUA EXPRESSED WILLINGNESS TO CO- SPONSOR US RESOLUTION. INFORMAL SOUNDINGS IN UNESCO CORRIDORS IN PARIS REVEALED THAT REPRESENTATIVES OF SIX LATIN AMERICAN STATES, INCLUDING FIVE THAT HAD INFORMED OUR EMBASSIES OF THEIR DECISION TO SUPPORT US, INTENDED TO VOTE AGAINST US AND INDICATED THAT US BID, IF IT HAD BEEN BROUGHT TO VOTE, WOULD HAVE FAILED. AT SAME TIME, US ALSO EXPRESSED INTEREST IN JOINING ASIAN GROUP, BUT

FOR VARIOUS REASONS THIS QUESTION, TOO, WAS NOT PUT TO VOTE.

4. TO DATE, US HAS NOT SOUGHT MEMBERSHIP IN EUROPEAN GROUP. NOW, HOWEVER, IN LIGHT OF GROWING IMPORTANCE OF US PARTICIPATION IN EUROPEAN REGIONAL ACTIVITIES, ESPECIALLY THOSE RELATED TO CONFERENCE ON EUROPEAN SECURITY AND COOPERATION (CSCE), DEPT HAS DECIDED TO TAKE OPPORTUNITY OF FORTHCOMING EXBD MEETING TO ACTIVELY SEEK ADMISSION TO EUROPEAN GROUP. THIS DECISION IS BASED ON PREMISE THAT ACTIVITIES OF EUROPEAN REGIONAL GROUP, REFLECTING PROBLEMS OF INDUSTRIAL SOCIETIES, ARE OF MAJOR INTEREST TO US, ON RECOGNITION OF EXISTING CLOSE CULTURAL AND POLITICAL TIES WITH THIS REGION (NATO, CSCE, ETC) AND ON JUDGMENT THAT MAJORITY OF EUROPEAN REGIONAL GROUP IS LIKELY TO WELCOME US, JUST AS MAJORITY OF OTHER UNESCO MEMBERS WOULD PROBABLY FAVOR US MEMBERSHIP IN EUROPEAN GROUP.

5. US IS ALSO INTERESTED IN MEMBERSHIP IN LATIN AMERICAN GROUP WITH WHICH WE HAVE EXTENSIVE ASSOCIATIONS (VIZ: MEMBERSHIP IN ECLA, WHO/ PAHO, ILO' S INTER- AMERICAN REGION, OAS, FAO REGIONAL CONFERENCES, ETC.) AND STRONG GEOGRAPHIC TIES. HOWEVER, IN VIEW OF OUTCOME OF OUR EFFORTS IN 1966 AND OF LATIN AMERICAN UNESCO DELEGATES' TENDENCY TO ACT INDEPENDENTLY AS INDIVIDUAL " EXPERTS" RATHER THAN AS INSTRUCTED GOVERNMENTAL REPRESENTATIVES, WE ARE NOT RPT NOT PREPARED TO COMMIT OURSELVES TO ALL- OUT EFFORT IN EXBD WITHOUT EVIDENCE OF EFFECTIVE SUPPORT FROM KEY LATIN AMERICAN MEMBERS, PARTICULARLY THOSE WHICH ARE ALSO MEMBERS OF EXBD (COLOMBIA, MEXICO, ARGENTINA, URUGUAY, COSTA RICA, CHILE AND JAMAICA). FOR THIS REASON, WE ARE UNLIKELY TO BE ABLE TO FINALIZE OUR POSITION VIS- A- VIS LIMITED OFFICIAL USE

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LATIN AMERICAN GROUP UNTIL AFTER ADEQUATE SOUNDINGS HAVE BEEN TAKEN IN PARIS DURING INFORMAL CONTACTS IMMEDIATELY PRECEDING EXBD MEETING.

6. DUE TO VARIETY OF FACTORS WE ARE NOT AT THIS TIME SEEKING MEMBERSHIP IN ASIAN GROUP. INSTEAD, US DELEGATE TO EXBD WILL BE INSTRUCTED TO EMPHASIZE OUR CONTINUING

MAJOR INTERESTS IN ASIAN REGIONAL ACTIVITIES AND ASK THAT US BE INVITED TO ATTEND, ON AD HOC BASIS AND WITH FULL PARTICIPANT STATUS, THOSE ASIAN REGIONAL MEETINGS WHICH WOULD BE OF SPECIAL INTEREST TO US.

7. FYI: SINCE 1964 GENERAL CONFERENCE WAS RESPONSIBLE FOR ASSIGNING MEMBERS TO REGIONAL GROUPS FOR PURPOSES OF

PROGRAM EXECUTION, IT IS UNCERTAIN WHETHER EXBD WILL TAKE FINAL ACTION IN APRIL OR WILL DECIDE TO REFER IT TO 18 TH GENERAL CONFERENCE IN OCTOBER 1974. WE DO EXPECT FULL DEBATE ON THIS ISSUE, HOWEVER, AND WISH TO USE THIS OPPORTUNITY TO MAKE OUR INTENTIONS QUITE CLEAR. WE WOULD HOPE TO HAVE EXBD TAKE AT LEAST MINIMUM ACTION-- WHICH DEPT BELIEVES IS WITHIN ITS COMPETENCE-- OF ADOPTING RESOLUTION MAKING APPROPRIATE RECOMMENDATIONS TO GENERAL CONFERENCE AND ALSO ADOPTING APPROPRIATE INTERIM MEASURES (E. G. PROVISION FOR ISSUANCE OF INVITATIONS, ON FULL PARTICIPANT BASIS, TO MEETINGS OF REGIONAL GROUPS IN QUESTION). BOARD MEMBERS MUST, THEREFORE, BE MADE CLEARLY AWARE OF OUR DESIRES AND HOPEFULLY HAVE SUFFICIENTLY FLEXIBLE INSTRUCTIONS TO COVER VARIETY OF CONTINGENCIES, SHOULD REGIONAL MEMBERSHIP ISSUE COME TO A VOTE. END FYI.

8. FOR NESCO (PARIS): PLEASE INFORM DG AND ALL EUROPEAN PERMREPS OF OUR DECISION TO SEEK FULL, ACTIVE MEMBERSHIP IN EUROPEAN GROUP AND ASK FOR THEIR SUPPORT. MENTION THAT WE MIGHT ALSO SEEK MEMBERSHIP IN LATIN AMERICAN GROUP. IN ADDITION, REQUEST YOU CONTACT EXBD REPS FROM ALL ARA COUNTRIES EXCEPT CHILE, INFORMING THEM OF APPROACH WE ARE MAKING IN ARA CAPITALS (PARA 10 BELOW) AND SOLICITING THEIR VIEWS.

9. FOR OTTAWA, CANBERRA AND WELLINGTON: INFORM FON OFFS OF US DECISION TO MAKE STRONG BID FOR EUROPEAN GROUP, LIMITED OFFICIAL USE

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MENTIONING POSSIBILITY THAT WE MIGHT ALSO SEEK TO JOIN LATIN AMERICAN GROUP, AND INQUIRE WHETHER THEY ALSO PLAN TO SEEK REGIONAL MEMBERSHIP AT APRIL EXBD MEETING. IN LIGHT OF PAST INDICATIONS OF CANADIAN INTEREST IN EUROPEAN GROUP, EMBASSY OTTAWA SHOULD INFORM GOC THAT US WOULD WELCOME CANADIAN DECISION TO JOIN WITH US IN SEEKING MEMBERSHIP IN EUROPEAN GROUP. IN THAT EVENT, WE WOULD WISH TO ENGAGE IN CLOSEST POSSIBLE COORDINATION OF DEMARCHES IN NATO CAPITALS OF EUR EXBD MEMBERS AND AMONG EUR UNESCO PERMREPS. FOR THIS REASON, WE WOULD APPRECIATE REPORT ON CANADIAN INTENTIONS ASAP.

10. FOR ALL ARA ADDRESSEE POSTS EXCEPT SANTIAGO: PLEASE CONTACT APPROPRIATE HOST GOVERNMENT OFFICIALS TO EXPLAIN

US INTEREST IN PARTICIPATING IN UNESCO'S REGIONAL GROUPING FOR LATIN AMERICA AND CARIBBEAN AND SOLICIT THEIR SUPPORT. EMPHASIZE (A) US LONG- STANDING INTEREST IN PARTICIPATION IN THIS REGIONAL GROUP AND ACTUAL FULL PARTICIPATION IN SEVERAL OF GROUP'S CONFERENCES ON MORE OR LESS AD HOC BASIS SINCE ESTABLISHMENT OF UNESCO REGIONAL GROUPS IN

1964; (B) PATTERN OF US PARTICIPATION IN WESTERN HEMI-
SPHERE REGIONAL ACTIVITIES OF OTHER UN SPECIALIZED
AGENCIES SUCH AS WHO, WMO, FAO, AND ILO, AS WELL AS US
MEMBERSHIP IN ECLA; AND (C) US ACTIVE PARTICIPATION IN
OAS ACTIVITIES SIMILAR TO THOSE OF THIS UNESCO REGIONAL
GROUP, INDICATING APPROPRIATENESS OF US MEMBERSHIP IN
LATTER AS WELL. IN MAKING THIS APPROACH, YOU SHOULD BE
CAREFUL TO AVOID GIVING IMPRESSION OF SEEKING TO APPLY
DIPLOMATIC PRESSURE, EMPHASIZING THAT OUR POSITION AT EXBD
MEETING WILL DEPEND TO LARGE EXTENT ON AMOUNT OF ACTIVE
SUPPORT WE RECEIVE FROM MEMBERS OF LATIN AMERICAN GROUP.
PLEDGES TO CO- SPONSOR APPROPRIATE RESOLUTION EITHER IN
EXBD (FOR THOSE COUNTRIES WHICH ARE MEMBERS) AND/ OR AT
NEXT UNESCO GENERAL CONFERENCE (FALL OF 1974), IF MATTER
IS REFERRED TO IT BY EXBD, WOULD BE PARTICULARLY
PERSUASIVE. YOU SHOULD MENTION THAT WE ARE ALSO SEEKING
MEMBERSHIP IN EUROPEAN REGIONAL GROUP.

11. FOR SANTIAGO: DEPT NOT INFORMED WHETHER NERUDA, WHO
RECENTLY RESIGNED AS CHILEAN AMBASSADOR TO FRANCE, IS
STILL MEMBER UNESCO EXBD AND WHETHER HE IS STILL IN PARIS
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OR HAS RETURNED TO CHILE. IF LATTER, EMBASSY SHOULD NOT
RPT NOT APPROACH HIM CONCERNING THIS MATTER. DEPT LEAVES
TO EMBASSY' S DISCRETION WHETHER TO REQUEST CHILEAN GOVERN-
MENT SUPPORT FOR US MEMBERSHIP IN REGIONAL GROUP. IF
EMBASSY BELIEVES PREFERABLE NOT TO MAKE SUCH REQUEST,
WOULD EMBASSY WISH AT LEAST TO INFORM GOC OF US POSITION?

12. FOR USNATO: AT NEXT POLADS MEETING, YOU SHOULD INFORM
ALLIES OF OUR INTENTION TO SEEK MEMBERSHIP IN EUROPEAN
REGIONAL GROUP AND REQUEST ACTIVE SUPPORT IN UNESCO. IN
PRESENTING US POSITION, YOU SHOULD NOT ONLY EMPHASIZE
BROAD PATTERN OF EXISTING INSTITUTIONAL CULTURAL AND
POLITICAL LINKS BETWEEN EUROPE AND NORTH AMERICA AND
COMMONALITY OF EDUCATIONAL, SCIENTIFIC AND CULTURAL
PROBLEMS, BUT ALSO STRESS OUR SPECIAL CONCERNS AT THIS
TIME OVER CSCE IMPLICATIONS.

US, AS WELL AS ALLIES, HAS OPPOSED CREATION OF POTENTIALLY
EXPENSIVE NEW INTERNATIONAL COOPERATION MACHINERY TO CARRY
OUT CSCE FOLLOW- ON TASKS, PARTICULARLY WHERE SUCH TASKS
LOGICALLY COULD BE UNDERTAKEN BY EXISTING INTER-
NATIONAL BODIES, INCLUDING EUROPEAN REGIONAL GROUP OF
UNESCO. HOWEVER, IF CSCE WERE TO GRANT TO EXISTING

EUROPEAN REGIONAL GROUP OF UNESCO RESPONSIBILITY TO ASSIST
IN CARRYING OUT CSCE AGREEMENTS IN FIELDS OF SCIENCE,
EDUCATION, CULTURE, INFORMATION AND HUMAN CONTACTS, US
WOULD BE LEFT IN UNTENABLE POSITION UNLESS IT WERE A FULL

VOTING MEMBER OF THAT BODY.

YOU SHOULD ALSO MENTION THAT SINCE PRECEDENT FOR MEMBERSHIP IN TWO REGIONAL GROUPS ALREADY EXISTS, US MAY ALSO SEEK TO JOIN LATIN AMERICAN GROUP. HOWEVER, YOU SHOULD MAKE CLEAR THAT THIS ISSUE IS ENTIRELY INDEPENDENT OF OUR FIRM DECISION TO JOIN EUROPEAN GROUP.

13. FOR NATO CAPITALS: YOU MAY DRAW ON PARA 12 ABOVE, AS APPROPRIATE, IN DISCUSSION OF THIS ISSUE WITH FON OFFS AND OTHER CONCERNED MINISTRIES AND REQUEST THEIR SUPPORT. THIS IS PARTICULARLY IMPORTANT FOR THOSE NATO COUNTRIES CURRENTLY ON EXBD (UK, FRG, FRANCE, ITALY AND NETHERLANDS).

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14. FOR VIENNA, HELSINKI, MADRID AND BELGRADE (ALL OF WHICH CURRENTLY ARE ON EXBD): YOU SHOULD INFORM APPROPRIATE LEVEL OF FON OFFS AND OTHER CONCERNED MINISTRIES OF US INTENTION TO SEEK MEMBERSHIP IN EUROPEAN REGIONAL GROUP AT NEXT EXBD MEETING, NOTING IMPORTANCE US ATTACHES TO THIS ISSUE AND REQUESTING THAT THEIR REPS ON EXBD SUPPORT US MEMBERSHIP. YOU SHOULD STRESS THAT US MEMBERSHIP WOULD BE APPROPRIATE IN VIEW OF EXISTING TIES, COMMONALITY OF PROBLEMS AND CULTURAL HERITAGE, AND IN KEEPING WITH GROWING SPIRIT OF DETENTE AND IMPROVED CO-OPERATION AMONG COUNTRIES OF EUROPE AND NORTH AMERICA.

15. FOR PRAGUE AND SOFIA (ALSO EXBD MEMBERS): PLEASE MAKE APPROACH AS INDICATED PARA 14 ABOVE IF IN YOUR JUDGMENT SUCH REPRESENTATIONS MAY BE EXPECTED TO HELP US TO ACHIEVE OUR OBJECTIVE.

16. FOR MOSCOW: REQUEST YOU RAISE THIS ISSUE AT APPROPRIATE LEVELS OF FON MIN, INCLUDING SOVIET OFFICIALS CURRENTLY DEALING WITH US/ SOVIET RELATIONS IN UNESCO, AND REQUEST SOVIET SUPPORT. YOU SHOULD MAKE POINTS IN PARA 14 ABOVE AND NOTE THAT USSR HAS PROPOSED BILATERAL TALKS AS MEANS TO IMPROVE COOPERATION BETWEEN THE US AND USSR ON UNESCO MATTERS (SEE MOSCOW' S 2801). US MEMBERSHIP IN EUROPEAN REGIONAL GROUP WOULD BE ENTIRELY IN KEEPING WITH GOAL OF THESE TALKS AND, IN BROADER CONTEXT, WITH DESIRE OF BOTH COUNTRIES TO FOSTER DETENTE, IMPROVE COOPERATION ON BROAD RANGE OF COMMON INTERESTS, AND ENGENDER BETTER BILATERAL RELATIONS. (FYI: AFFIRMATIVE VOTE BY SOVIETS IN SUPPORT OF US MEMBERSHIP OR ABSTENTION IS DESIRABLE, BUT NOT ESSENTIAL. WE WOULD HOPE, HOWEVER, THAT AS MINIMUM, EMBASSY DEMARCHE WOULD DISSUADE SOVIETS FROM CAMPAIGNING AGAINST US MEMBERSHIP. END FYI). ROGERS

NOTE BY OC/ T: POUCHED SUVA.

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